

11 JUN 1976

Honorable Abraham Ribicoff, Chairman
Committee on Government Operations
United States Senate
Washington, D.C. 20510

Dear Mr. Chairman:

This is in response to your request for our views on S. 2258, a bill
"To establish a method whereby the Congress may assure a more effective
use of tax dollars."

S. 2258 imposes restrictions on Executive branch rules and regula-
tions used in the administration or implementation of any law of the United
States. The bill provides that whenever an Executive agency proposes
to place in effect any rule or modification of an existing rule, the proposal
must first be submitted to Congress for review before becoming effective.
If either House should pass a disapproving resolution within 60 days of
submission, the proposal would not become effective. Section 4 of the bill
exempts from these procedures "regulations dealing with national security,
foreign affairs, agency management, or personnel matters." Almost all
rule making which might involve the Central Intelligence Agency would
fall within this latter exception.

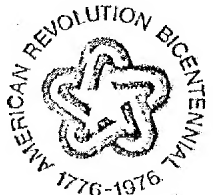
Notwithstanding the exception in section 4, the Central Intelligence
Agency opposes S. 2258 for reasons both of practicality and of constitutional
principle. From a practical standpoint, this legislation would delay and
impede the effective administration of any program dependent on covered
regulations for its implementation. It would also undermine the flexibility
of the administrative process. With respect to the constitutionality of the
procedures proposed in S. 2258, this Agency defers to the views of the
Department of Justice; however, it is our belief that provisions for one-
house veto of Executive actions are not in conformity with the procedures
for the enactment of legislation contemplated by Article I, Section 7 of the
Constitution, which clearly indicates that the veto power of the President
is intended to apply to all actions of Congress which have the force of law.
For these reasons, we recommend against favorable consideration of
S. 2258.

The Office of Management and Budget has advised there is no objection
to the submission of this report from the standpoint of the Administration's
program.

Sincerely,

SIGNED

George Bush
Director



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